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#### Introduction

Authorisation of Investment Funds, Financial Service Providers ("FSPs") and the processing of Fitness and Probity Pre-Approval Controlled Function ("PCF") Individual Questionnaire ("IQ") applications is an important supervisory gateway and a significant operational activity of the Central Bank of Ireland (the "Bank"). The Bank is committed to providing a clear, open and transparent authorisation process while ensuring a rigorous assessment of the applicable regulatory standards.

This document sets out the Bank's performance against Service Standards that it has committed to in respect of (a) authorisation of FSPs and Investment Funds, (b) processing of PCF IQ applications and (c) contact management.

For the period January to June 2017, performance was met or exceeded against forty-three (96%) of the forty-five Service Standards.

We welcome any feedback you might have in relation to this publication. Please provide feedback to <a href="mailto:onlinereturns@centralbank.ie">onlinereturns@centralbank.ie</a>

#### **Funds and Fund Service Providers Authorisation**

	Table 1: Service Standards for Funds			
ID	Standard	Target	Performance	Number of Submissions <sup>1</sup>
T1	To process UCITS and RIAIF applications.	<ul> <li>90% of initial submissions assessed within 20 business days</li> <li>90 % of subsequent submissions assessed within 10 business days</li> </ul>	99%	247
T2	To process UCITS and RIAIF funds/sub funds (fast track) applications	<ul> <li>90% of initial submission assessed within 10 business days</li> <li>90% of subsequent submission assessed within 5 business days</li> </ul>	99%	590
Т3	To process QIAIF applications	100% authorised within 1 business day	100%	149

In H1 2017 all Service Standards were met – Table 1 refers. Guidance on what constitutes a complete application for <u>UCITS</u> and <u>AIFs</u> is available on the Bank's website.

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 $<sup>^{\</sup>rm 1}$  Note that UCITS / RIAIF applications typically involve more than 1 submission. QIAIFs involve 1 submission.

	Table 2: Service Standards for Fund Service Providers				
ID	Standard	Target	Performance	Number of Applications	
Т4	To process UCITS  Management Company applications	90% of authorisations within 6 months	33%	3	
T5	To process AIF  Management Company  applications	90% of approvals within 6 months	None applicable	0	
Т6	To process externally managed AIFM applications	<ul> <li>90% of authorisations / Registrations within 6 months</li> </ul>	100%	Authorisation 3 Registration 7	
Т7	To process Fund Administrator applications	90% of     authorisations     within 6 months	100%	1	
Т8	To process Fund Depository applications	90% of     authorisations     within 6 months	None applicable	0	

In H1 2017, Service Standards for UCITS applications were not met in two out of three cases due to a protracted engagement with the applicants regarding the details of their submissions. Guidance on what constitutes a complete application for a <a href="UCITS">UCITS</a>
<a href="Management Company">Management Company</a>, <a href="AIFM">AIFM</a>, <a href="Fund Administrator">Fund Administrator</a>, and <a href="Fund Depository">Fund Depository</a> is available on the <a href="Bank's website">Bank's website</a>. Guidance on the <a href="AIF Management Company">AIF Management Company</a> authorisation process is also available.

-	Table 3: Service Standards for Self-Managed Investment Companies, Internally			
ID	Standard	ged AIFs and Investment Mar  Target	Performance	Number of Submissions <sup>2</sup>
Т9	To process applications for Self-Managed Investment Companies	<ul> <li>90% of initial submissions assessed within 20 business days</li> <li>90% of subsequent submissions assessed within 10 business days</li> </ul>	100%	24
T10	To process applications for Internally Managed AIFs (Authorised)	<ul> <li>90% of initial submissions assessed within 20 business days</li> <li>90% of subsequent submissions assessed within 10 business days</li> </ul>	100%	5
T11	To process applications for Internally Managed AIFs (Registered)	<ul> <li>90% of initial submissions assessed within 5 business days</li> <li>90% of subsequent submissions assessed within 3 business days</li> </ul>	None applicable	0
T12	To assess applications for the clearance of Investment Managers (EU authorised)	90% of submissions assessed within 1 business day	100%	48
T13	To assess applications for the clearance of Investment Managers (Non – EU Authorised)	<ul> <li>90% of initial submissions assessed within 5 business days</li> <li>90% of subsequent submissions assessed within 3 business days</li> </ul>	98%	189

In H1 2017, all Service Standards were met – Table 3 refers. Guidance on what constitutes a complete application for <u>Self-Managed Investment Companies</u>, <u>Internally Managed AIFs</u>, and <u>Investment Managers</u> is available on the Bank's website.

 $<sup>^2</sup>$  Number of submissions received in relation to all applications. An application will typically have multiple submissions prior to being cleared/authorised.

#### **Investment Firms Authorisation**

	Table 4: Service Standards for Investment Firms			
ID	Standard	Target	Performance	Number of
				Applications
T14	To process MiFID Level 1 applications (Small firms with non-complex investment strategies)	<ul> <li>90% of initial submissions assessed within 20 business days</li> <li>90% of responses to first comments assessed within 10 business days</li> <li>90% of final submissions assessed within 10 business days</li> </ul>	100%	1
T15	To process MiFID Level 2 applications (Larger firms or those with complex investment strategies)	<ul> <li>90% of initial submissions assessed within 40 business days</li> <li>90% of responses to first comments assessed within 10 business days</li> <li>90% of responses to second comments assessed within 20 business days</li> <li>90% of final submissions assessed within 10 business days</li> </ul>	None applicable	0

In H1 2017, all Service Standards were met – Table 4 refers. Guidance on what constitutes a complete application for an <u>Investment Firm</u> is available on the Bank's website. The Service Standards (T14 and T15) only apply if firms do not respond to the Bank's request for additional information within 10 working days.

# Regulated Disclosures - Prospectus Approval

	Table 5: Service Standards for Prospectus Approval			
ID	Standard	Target	Performance	Number of Applications
T16	Debt Prospectuses	<ul> <li>90% of initial submissions assessed within 10 business days</li> <li>90% of subsequent submissions assessed within 10 business days</li> <li>90% of financial supplements approved on same day</li> <li>90% of initial submissions for Recognised Prospectus Advisor (RPA) assessed within 3 business days</li> <li>90% of subsequent submissions for RPA assessed within 2 business days</li> </ul>	100%	1,859
T17	Closed – ended Funds Prospectuses	<ul> <li>90% of initial submissions assessed within 10 business days</li> <li>90% of subsequent submissions assessed within 10 business days</li> <li>90% of initial submissions for RPA assessed within 5 business days</li> <li>90% of subsequent submissions for RPA assessed within 2 business days</li> </ul>	100%	9
T18	Equity Prospectuses	<ul> <li>90% of initial submissions assessed within 10 business days / 20 business days for Initial Public Offerings (IPOs)</li> <li>90% of subsequent submissions assessed within 10 business days / 20 business days for IPOs</li> <li>90% of initial submissions for RPA assessed within 10 business days / 20 business days for IPOs</li> <li>90% of subsequent submissions for RPA assessed within 10 business days / 20 business days for IPOs</li> </ul>	100%	29

In H1 2017, all Service Standards were met – Table 5 refers. Guidance in relation to the submission of <u>Prospectuses</u> is provided on the Bank's website. The targets set out in Table 5 above derive from Article 13 of the Prospectus Directive. In certain instances, as set out in the Prospectus Directive, the Bank may extend these time limits.

## Retail Intermediaries, Debt Management Firms, Moneylenders, Retail Credit Firms, Home Reversion Firms, Payment Firms and Bureaux de Change Authorisation

(Inve	Table 6: Service Standards for Retail Intermediaries (Investment Intermediaries, Insurance Intermediaries, Mortgage Intermediaries and Mortgage Credit Intermediaries) and Debt Management Firms			
ID	Standard	Target	Performance	Number of Applications
T19	To acknowledge receipt of application	95% within 3 business days of receipt of application	100%	156
T20	To complete key information check	95% within 10 business days of receipt of application	100%	156
T21	To complete the assessment phase and notify applicant of outcome <sup>3</sup>	90% within 90 business days of commencement of assessment phase	100%	119
T22	To complete the notification of decision phase and notify applicant of outcome	90% within 10 business days of receipt of satisfactory response to issues set out in notification of outcome of assessment phase	99%	117

In H1 2017, all Service Standards were met – Table 6 refers. Guidance on completing an application for <u>Retail Intermediaries</u> and <u>Debt Management</u> Firms is available on the Bank's website.

The Service Standards set out do not apply to applications (a) where another regulatory authority has to be contacted, (b) which are subject to interview, (c) where

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<sup>&</sup>lt;sup>3</sup> In the event of further and/or subsequent information being sought, this 90-day timeframe is paused until such information is received by the Bank from the applicant

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significant legal issues arise, (d) where significant fitness and probity issues arise, (e) where the business model of an applicant is complex or novel in nature, (f) where significant changes to the business model, the applicant's shareholder structure or other key aspects of an application arise during the review process, or where the application becomes dormant, and (g) where the Bank is minded to refuse an application. The time taken by an applicant to address matters raised by the Bank during the authorisation process is excluded from the Service Standards. Applications that remain dormant with no positive engagement from an applicant are returned.

	Table 7: Service Standards for Moneylenders, Retail Credit Firms and Home Reversion Firms			
ID	Standard	Target	Performance	Number of Applications
T23	To complete acknowledgement of receipt of application	95% within 3 business days of receipt of application	None applicable	0
T24	To complete key information check	<ul> <li>95% within 10 business days of receipt of application</li> </ul>	None applicable	0
T25	To complete the assessment phase and notify applicant of outcome <sup>4</sup>	90% within 90 business days of commencement of assessment phase	None applicable	0
T26	To complete the notification of decision phase and notify applicant of outcome	90% within 10     business days of     receipt of satisfactory     response to issues set     out in notification of     outcome of     assessment phase	None applicable	0
T27	To process complete renewals of moneylender licences	100% prior to expiry of existing licence	100%	7

In H1 2017, all Service Standards were met – Table 7 refers. Guidance on completing an application for <u>Moneylenders</u>, <u>Retail Credit Firms</u> and <u>Home Reversion Firms</u> is available on the Bank's website.

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<sup>&</sup>lt;sup>4</sup> In the event of further and/or subsequent information being sought, this 90-day timeframe is paused until such information is received by the Bank from the applicant

applicant of

To complete the notification of

decision phase and

notify applicant of

outcome<sup>5</sup>

outcome

T31

Table 8: Service Standards for Payment Firms (Payment Institutions, Electronic Money Institutions, Small Electronic Money Institutions and Money Transmission Businesses) and Bureaux de Change ID Standard **Target** Performance **Number of Applications** T28 To complete 95% within 3 acknowledgement business days of 100% 1 of receipt of receipt of application application T29 To complete key 95% within 10 information check business days of 100% 1 receipt of application T30 To complete the 90% within 90 assessment phase business days of and notify 100% 1 commencement of

assessment phase

90% within 10

receipt of

set out in notification of outcome of

satisfactory

business days of

response to issues

assessment phase

100%

1

In H1 2017 all Service Standards were met – Table 8 refers. Guidance on completing an application for Payment Firms (<u>Payment Institutions</u>, <u>Electronic Money Institutions</u>, <u>Small Electronic Money Institutions</u>, <u>Money Transmission Businesses</u>), and <u>Bureaux de Change</u> is available on the Bank's website.

<sup>&</sup>lt;sup>5</sup> In the event of further and/or subsequent information being sought, this 90-day timeframe is paused until such information is received by the Bank from the applicant

## **Insurance / Reinsurance Undertakings Authorisation**

	Table 9: Service Standards for Insurance / Reinsurance Undertakings			
ID	Standard	Target	Performance	Number of Applications
T32	To process complete applications	100% within 6     months of     becoming     complete	100%	3
T33	To process complete applications	<ul> <li>75% within 3 months of becoming complete</li> </ul>	100%	3
T34	To return incomplete applications	100% within 2     weeks of receipt	83%	6

In H1 2017, two of the three Service Standards were met or exceeded – Table 9 refers. The Service Standard for one application (T34) was not met due to the complexity of the application. Guidance on what constitutes a complete application for <a href="Insurance/">Insurance/</a> <a href="Reinsurance-">Reinsurance Undertakings</a> is available on the Bank's website.

## **Credit Institutions Authorisation**

	Table 10: Service Standards for Credit Institutions				
ID	Standard	Target	Performance	Number of Applications	
T35	To process complete applications	100% within 6     months of     becoming     complete	None applicable	0	
T36	To process complete applications	<ul> <li>75% within 3 months of becoming complete</li> </ul>	None applicable	0	
T37	To return incomplete applications	100% within 2     weeks of receipt	None applicable	0	

In H1 2017, Service Standards did not apply as no applications were received. Guidance on what constitutes a complete application for <u>Credit Institutions</u> is available on the Bank's website.

## **Trust or Company Service Providers**

	Table 11: Service Standards for Trust or Company Service Providers				
ID	Standard	Target	Performance	Number of Applications	
T38	To process complete applications	90% within 3     months of     becoming     complete	100%	11	
T39	To return incomplete applications	100% within 2     weeks of receipt	None Applicable	0	

In H1 2017, all Service Standards were met – Table 11 refers. Guidance on what constitutes a complete application for <u>Trust or Company Service Providers</u> is available on the Bank's website.

## **Applications for Authorisation - Withdrawn / Dormant**

Across all sectors, in H1 2017:

- 24 applications / submissions were withdrawn by the applicant; and
- 5 applications / submissions were deemed dormant during the period from January to June 2017, as there had not been any engagement from the applicant.

#### **Fitness and Probity PCF Service Standards**

	Table 12: Fitness	and Probity Servic	e Standards	
ID	Standard	Target	Performance	Number of Applications
T40	Provide a response to submitting entity where an IQ is incomplete <sup>6</sup> .	85% of cases within 5 business days	86%	44
T41	Process IQ application for Qualifying Investor Fund (QIF)/ Qualifying Investor Alternative Investment Funds (QIAIF).	85% of applications within 5 business days	97%	165
T42	Process IQ application for individual previously approved by Central Bank of Ireland or European Economic Area (EEA) Financial Services Regulator.	85% of applications within 12 business days	99%	194
T43	Process "standard" IQ Application – i.e. non QIF/QIAIF and/or individual not previously approved.	85% of applications within 15 business days	98%	354

In H1 2017, all Service Standards were met – Table 12 refers. Guidance on what constitutes a complete <u>Fitness and Probity</u> application is available on the Bank's website.

The Service Standards for the authorisation process take precedence where a FSP submits both an entity authorisation application and a PCF application under the Fitness & Probity regime. In H1 2017, there were 490 such PCF applications processed. The Service Standards do not apply to applications (a) where another regulator has to be contacted, (b) where the PCF is interviewed, (c) that form part of an acquiring transaction or (d) in respect of qualifying shareholders. In H1 2017, there were 331 such PCF applications processed.

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<sup>&</sup>lt;sup>6</sup> Appendix B sets out the main reasons why PCF IQs continue to be returned as incomplete.

## **Contact Management Service Standards**

Table 13: Contact Management Service Standards					
ID	Standard	Target	Performance	Number of Cases	
T44	To answer telephone calls to the Bank's Helpline	80% answered within 20 seconds	93%	7,103	
T45	To respond to 'call back requests' made to the Bank's Helpline	90% of 'call backs' made within 1 business day	None Applicable	0	

In H1 2017, all Service Standards were met – Table 13 refers.

# Appendix A - Glossary

AIF	An alternative investment fund as defined in Regulation 5(1) of the
	European Union (Alternative Investment Fund Managers)
	Regulations 2013 (SI No. 257 of 2013)
AIFM	An alternative investment fund manager as defined in Regulation
	5(1) of the European Union (Alternative Investment Fund
	Managers) Regulations 2013 (SI No. 257 of 2013)
Bank	Central Bank of Ireland
FSP	Financial Service Provider
IPO	Initial Public Offering
IQ	Individual Questionnaire
MiFID	Markets in Financial Instruments Directive
Payment Firms	Payment Institutions, Electronic Money Institutions, Small
	Electronic Money Institutions and Money Transmission Businesses
PCF	Pre-Approval Controlled Function
QIAIF	An alternative investment fund authorised by the Central Bank
	which may be marketed to investors who meet the criteria set out
	in the Qualifying Investor AIF chapter of the Central Bank's AIF
	Rulebook
RIAIF	An alternative investment fund authorised by the Central Bank
	which may be marketed to retail investors
Retail	Investment Intermediaries, Insurance Intermediaries, Mortgage
Intermediaries	Intermediaries and Mortgage Credit Intermediaries
RPA	Recognised Prospectus Advisor - listing agents/sponsors that have
	agreed to certain conditions with the Bank with regard to the
	submission, review and approval of prospectuses. There is an
	obligation in the RPA Agreement that the RPA must ensure in as far
	as possible that the first draft of the prospectus should be
	submitted in a form that is likely to require a minimum amount of
	redrafting.
UCITS	Undertakings for Collective Investment in Transferable Securities
	authorised under the provisions of the European Communities
	(Undertakings for Collective Investment in Transferable Securities)
	Regulations 2011

# Appendix B – Why IQ applications may be returned as incomplete

Section of IQ	Reason <sup>7</sup>
3	Omitting 'Other relevant experience' or details of roles and responsibilities from question 3.1 demonstrating the applicant's experience in a particular sector and/or to a particular function. For example, credit union experience gained on a voluntary basis or details of specific duties held to demonstrate experience or knowledge.
4	Incomplete supporting documentation demonstrating compliance with the Minimum Competency Code 2011, such as evidence of qualifications, grandfathering status, new entrant status, and proof of continuing professional development.
5	Lack of supporting documentation in respect of a matter disclosed in Reputation and Character section 5.
6	For Passporting persons <sup>8</sup> : Lack of documentation to demonstrate that the person is entitled under the laws of an EEA / EU member state to perform the equivalent to the PCF function.
6 & 9	Applicant providing incomplete list of directorships/senior positions and/or inaccurate/inappropriate number of days dedicated to the position in sections 6 and 9.
11 & 12	IQ completed by and / or submitted by a person whose name does not match the name of the applicant or the name of the proposer and / or the proposer is not an approved person within the entity with the authority to submit the IQ.

<sup>&</sup>lt;sup>7</sup> Please note that applications have also been returned as incomplete outside of the specified turnaround time as a result of persons not engaging with the Fitness & Probity team in relation to queries raised. In each case, the Bank has advised the applicant of the possibility of the application being returned and has offered an opportunity to engage within a specified timeframe. Where no engagement or inadequate engagement has occurred, the application is returned.

<sup>&</sup>lt;sup>8</sup> Persons performing a PCF in another EEA / EU Member State, who are proposed to perform a similar PCF role within the same industry sector in Ireland.



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